# UGANDA'S COMMENTS ON THE ZERO DRAFT TERMS OF REFERENCE FOR A UNITED NATIONS FRAMEWORK CONVENTION ON INTERNATIONAL TAX COOPERATION

# 1. amend the objectives - Para 7

i. **7** b. should be amended to replace the word <u>'responding'</u> with <u>'identifying **and addressing**</u>,

#### Reason:

To provide more clarity on what is expected of this new system of governance

### ii. 7.c replace with;

'Working together to establish an international tax system that ensures that developing countries have a fair share of revenue attributed to the activities that take place in their countries'

### **Reason:**

It is important to more precise on the issues affecting developing countries.

### iii. Introduce 7.d that reads as follows:

Provide capacity building to tax administration authorities to understand and implement international tax rules

#### Reason:

Capacity is important for effective inclusiveness

# 2. amend the Principles Para 9

- i. Introduce two new paragraphs:
  - Allow inclusive and effective participation in the agenda setting
  - Enhance negotiating capacity of Member States, in particular developing countries

### Reason:

Ensure effective participation and create legitimacy

ii. Amend the third last paragraph to read as follows:

'Recognise that every Member State has the sovereign right to decide that policies and practices of its domestic tax system.'

### Reason:

The additional wording in the zero draft creates ambiguity and what consists of undermining the effectiveness of the tax base or a system of another Member State particularly when issues of fair allocation of taxing rights are provided for the subsequent paragraph.

# 3. Substantive elements of the framework convention Para 10

i. Amend the first line under Para 10 to read as follows: [fair allocation of taxation rights <u>to source countries</u>, including equitable effective taxation of multinational enterprise;

# **Reason:**

- There is need to specify the challenges faced by source **countries** in allocation of taxing rights and the need to ensure **effective taxation**
- ii. Introduce two new areas that require commitment on:
  - Reviewing the definition of a permanent establishment to take into account the changing landscape of doing business, and
  - Assistance in combating illicit financial flows